Introduced by Committee on Agriculture (Matthews (Chair), Maze (Vice Chair), Canciamilla, Cogdill, Parra, Salinas, and Vargas)

February 23, 2006

An act to amend Sections 62521, 62560, 62561, 62563, 62564, 62574 of the Food and Agricultural Code, relating to milk.

LEGISLATIVE COUNSEL'S DIGEST

AB 2343, as introduced, Committee on Agriculture. Milk producers' security trust fund.

Existing law conferres upon the Secretary of Food and Agriculture the ability to establish and administer the Milk Producers Security Trust Fund to protect producers against loss of payment for bulk milk. Existing law provides that security charges may be collected by the secretary until he or she determines that the value of the fund approximates 110 percent of the dollar amount of the total purchases of milk being paid for and received in one month by the handler with the largest payment obligation to producers for that month.

This bill would instead provide that the fund shall be maintained at a value equal to the fund balance as of January 1, 2007, at which time the secretary shall discontinue collecting security charges unless the fund balance falls below \$30,000,000, as specified. This bill would also provide that the secretary may require handler's whose average monthly milk purchases exceed \$30,000,000 to provide acceptable securities, as defined. This bill would provide that when acceptable securities in the required amount, as specified, are provided, the secretary shall not collect security charges from that handler. This bill would provide that shipments to handlers who fail to provide

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acceptable securities will be listed as ineligible for coverage under the fund.

Existing law specifies the amount of security charges in mills per pound of product each handler is obligated to pay into the Milk Products Security Trust Fund.

This bill would decrease the mills per pound paid by handlers, as specified.

Existing law provides that any handler subject to any milk pooling plan, as specified, that receives milk that is not subject to the calculation of producer prices, as specified, shall be obligated to pay the security charges for any portion of that milk that is assigned to class 1, class 2, and class 2 usage.

This bill would change these provisions to also include milk that is assigned to class 4a and class 4b usage.

Existing law provides that any handler receiving milk that is not subject to any pooling plan, as specified, shall be obligated to remit security charges for class 1, class 2, and class 3 products, and may deduct the security charges from the minimum prices to be paid to producers.

This bill would change these provisions to also include class 4a and 4b products.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 62521 of the Food and Agricultural 2 Code is amended to read:
- 3 62521. For purposes of this chapter, the following terms 4 mean:
- 5 (a) "Acceptable security" means a surety bond from an 6 admitted surety insurer, deposits of government securities, a cash
- deposit, a letter of credit, escrow account, or other form of
- 8 performance guarantee acceptable to the secretary and meeting
- 9 the requirements as acceptable security pursuant to law. Letters
- 10 of credit used as acceptable security shall contain provisions as
- 11 the secretary may prescribe, shall name the secretary as the
- 12 beneficiary of the letter of credit, shall be clean and irrevocable,
- 13 and shall provide that the secretary may draw upon it up to the
- 14 total amount in the event of a handler payment default.

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(b) "Board" means the Milk Producers Security Trust Fund Board.

(b)

- (c) "Covered milk" means milk that would, in the event of a default in payment by the purchasing handler, qualify for coverage under Article 5 (commencing with Section 62580) of Chapter 2.5 of Part 3.
- (d) "Fund" means the Milk Producers Security Trust Fund created pursuant to Section 62506.

(c)

- (e) "Fund balance" means the combined value of the security charges, any increments received pursuant to Section 62573, and the value of all alternative financial instruments then being used by the secretary pursuant to subdivision (d) of Section 62560.
- (f) "Fund surplus" means the amount by which the fund, including security charges collected and all increments received pursuant to Section 62573, balance exceeds, at any particular time, the maximum amount provided for in Section 62560 fund balance as of January 1, 2007.

(d)

(g) "Handler" means any person who as owner, agent, broker, or intermediary, either directly or indirectly, receives, purchases, or otherwise acquires ownership, possession, or control of milk in unprocessed or bulk form from a producer or a producer-handler for the purpose of manufacturing, processing, selling, or other handling. It includes cooperative associations that, either directly or indirectly, receive, purchase, or otherwise acquire ownership, possession, or control of milk from other handlers or producers who are nonmembers of the cooperative.

(e)

(h) "Milk" means bulk whole milk, bulk lowfat milk, bulk skim milk, bulk condensed skim, and bulk cream, and any other combination of these products which have not had nondairy ingredients added. It does not include milk which has been packaged in bottles, cartons, dispenser cans, or other consumer packages.

(f)

(i) "Producer" means any person that produces milk from five or more cows whose bulk milk is received, acquired, or handled by a handler. It includes the nonprofit cooperative associations AB 2343 —4—

1 described in Article 3 (commencing with Section 61871) of 2 Chapter 2 in the sale of milk of its member producers to other 3 handlers.

- 4 SEC. 2. Section 62560 of the Food and Agricultural Code is amended to read:
 - 62560. (a) The security charges provided for in Section 62561 shall be collected until—the secretary determines that the value of the fund approximates 110 percent of the dollar amount of the total purchases of milk of all classes then currently being paid for and received in one month by the handler with the largest payment obligation to producers for that month January 1, 2007. Unless otherwise permitted by this section, the secretary shall thereafter discontinue collection of the security charges. The fund shall consist of security charges, the value of any alternative financial instrument, and acceptable securities provided by handlers pursuant to subdivision (d).
 - (b) When the fund reaches the maximum provided for in this section, the secretary shall discontinue collection of the security charges. If after January 1, 2007, payment of producers claims reduce the fund balance below thirty million dollars (\$30,000,000), the secretary may resume collecting security charges in order that the fund balance is thereafter maintained at thirty million dollars (\$30,000,000). Security charges necessary to return the fund balance to thirty million dollars (\$30,000,000) shall, subject to subdivision (c) be collected from all handlers making purchases of milk, including handlers who have posted acceptable securities as a result of their milk purchases in excess of thirty million dollars (\$30,000,000).
 - (c) If necessary, the secretary may reinstate the security charges for the purpose of replacing periodically any withdrawals from the fund and otherwise adding money to the fund in order that the maximum value of the fund, as provided in this section, is maintained. If in any month, any handler's average monthly milk purchases, computed over the preceding 12 months, exceeds thirty million dollars (\$30,000,000), the secretary shall require the handler to provide acceptable securities in an amount equal to the difference between thirty million dollars (\$30,000,000) and 110 percent of that handler's average monthly milk purchases. When handlers have provided acceptable securities covering the difference, the secretary shall not collect security charges from

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those handlers for the portion of their average monthly milk purchases covered by acceptable securities. Securities to handlers failing to provide acceptable securities, as required by this subdivision, shall be listed by the secretary as ineligible for coverage under the fund pursuant to Section 62586.

- (d) In consultation with the Milk Producers Security Trust Fund Advisory Board, the secretary may consider and use alternative financial instruments—as an alternative to solely, in addition to, or in lieu of, using security charges to meet the financial security requirements of this section.
- (e) For the purposes of this section, "fund" includes the combined value of any alternative financial instrument and security charge collected.
- SEC. 3. Section 62561 of the Food and Agricultural Code is amended to read:
- 62561. (a) The following security charges shall be in effect for any period for which the <u>director</u> secretary has implemented collections under this chapter:
- (1) (A) Five and seven-tenths One and seven-tenths mills per pound (\$0.0057) (\$0.0017) for class 1 fat.
- (B) Two and three-tenths Nine-tenths mills per pound (\$0.0023) (\$0.0009) for class 1 solid-not-fat.
 - (C) One-tenth mill per pound (\$0.0001) for class 1 fluid.
- (2) (A) Seven and one-tenth-Three and two-tenths mills per pound (\$0.0071) (\$0.0032) for classes 2-and, 3, 4a, and 4b fat.
- (B) Two and nine-tenths One and three-tenths mills per pound (\$0.0029) (\$0.0013) for classes 2—and, 3, 4a, and 4b solids-not-fat.
- (b) The director secretary shall add the security charges to the prices established for class 1, class 2, and class 3 milk established pursuant to all classes of milk in accordance with Chapter 2 (commencing with Section 61801). The secretary is only authorized by this article to collect security charges on covered milk.
- 35 SEC. 4. Section 62563 of the Food and Agricultural Code is amended to read:
 - 62563. Any handler subject to any pooling plan in effect under Chapter 3 (commencing with Section 62700) shall continue to be obligated for the minimum prices provided for in the stabilization and marketing plans on the pooled usage of the

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1 handler. However, any part of the minimum prices—which are that
2 is attributable to the security charges established pursuant to
3 Section 62561 shall be deducted before producer prices are
4 determined under the pooling plan.

Any handler subject to the pooling plan that receives milk which that is not included in the calculation of producer prices determined under the pooling plan shall be obligated to pay the security charges established pursuant to Section 62561 for any portion of that milk which that is assigned to class 1, class 2, and class 3, class 4a, and class 4b usage.

The amount of any handler's obligation attributable to the security charges established pursuant to Section 62561 shall be remitted by the director secretary to the fund by the end of the month following the month the pool calculations were completed.

SEC. 5. Section 62564 of the Food and Agricultural Code is amended to read:

62564. Any handler receiving milk not subject to any pooling plan in effect pursuant to Chapter 3 (commencing with Section 62700) shall be obligated to remit to the director secretary any security charges in effect pursuant to Section 62561 for class 1, class 2, and class 3, class 4a, and class 4b products produced from the milk and may deduct the security charges from the minimum prices required to be paid to producers.

SEC. 6. Section 62574 of the Food and Agricultural Code is amended to read:

62574. Immediately following the semiannual payment to the fund of the increment provided in Section 62573, if the director secretary determines that there is a fund surplus, the director secretary shall transfer an amount equal to the fund surplus to an account administered by the Milk Stabilization Branch of the department to be used to reduce the producer and handler assessments that would otherwise be imposed pursuant to Article 14 (commencing with Section 62211) of Chapter 2. One-half of the fund surplus so transferred shall be used to reduce the obligation of producers and one-half shall be used to reduce the obligation of handlers pursuant to that article. If, at any time, the director secretary determines that the fund balance has fallen below the maximum amount provided in Section 62560 level that existed as of January 1, 2007 or that a transfer pursuant to this

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- section would cause the fund *balance* to fall below the maximum
- 2 amount provided in Section 62560 level that existed as of
- 3 January 1, 2007, the director secretary shall cease to make any
- 4 transfer pursuant to this section until the time that a fund surplus
- 5 exists.